

Message Text

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ACTION PM-04

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-02 INR-07 L-03 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ERDA-05

ACDA-07 OMB-01 /072 W

----- 018691

R 221900Z SEP 76

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 5261

INFO DIA WASHDC

USNMR SHAPE

USDOCOSOUTH

COMSIXTHFLT

USCINCEUR

CTF SIX ZERO AT SEA

JCS WASHDC

USMISSION NATO

CNO WASHDC

CINCLANTFLT

CINCUSNAVEUR

SECDEF WASHDC

AMCONSUL NICE

AMCONSUL MARSEILLE

C O N F E D E N T I A L SECTION 1 OF 2 PARIS 27808

SHAPE FOR POLAD

E. O. 11652: XGDS-3, DECLASSIFY 12/31/96

TAGS: MARR, MNUC, FR

SUBJECT: FRENCH POSITION ON NUCLEAR POWERED WARSHIP
(NPW) VISITS

1. SUMMARY: QUAI POLITICAL DIRECTOR DELABOULAYE
CONVEYED FRENCH POSITION ON NPW VISITS TO DCM ON
SEPTEMBER 21. FRENCH HAVE DECIDED BILATERAL AGREE-
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MENT WILL NOT BE NECESSARY. GOF BELIEVES IT WOULD BE

DIFFICULT TO CHANGE PRESENT FRENCH LEGISLATION. HOW-
EVER, GOF PREPARED TO ADJUST THE APPLICABLE DECREE
PROVIDED US WILL UNILATERALLY SATISFY FRENCH LEGAL
REQUIREMENTS RE NPW VISITS. ACTION REQUESTED:
WASHINGTON GUIDANCE ON RESPONSE TO GOF. END SUMMARY.

2. ON SEPTEMBER 21 QUAI POLITICAL DIRECTOR DE
LABOULAYE INFORMED DCM OF GOF POSITION ON US NPW
VISITS. DE LABOULAYE HANDED DCM FOLLOWING NON-PAPER
(UNOFFICIAL TRANSLATION).).

BEGIN TEXT: TO SATISFY THE CONDITIONS FIXED BY THE
LAW OF 12 NOVEMBER 1975, AS MODIFIED BY THE
LAW OF 29 NOVEMBER 1968, THE US GOVERNMENT MUST AT THE
VERY LEAST SUBSCRIBE TO THE FOLLOWING ENGAGEMENTS WITH
A VIEW TOWARD THE ADMISSION OF NUCLEAR POWERED WARSHIPS
INTO FRENCH WATERS.

1) FULL RESPONSIBILITY UNDER THE LAW FOR NUCLEAR
ACCIDENTS, SUBJECT ONLY TO THE FOLLOWING EXCEPTIONS:

A) DAMAGES SUFFERED BY THE NUCLEAR
POWERED WARSHIP, ITS GEAR OR EQUIP-
MENT, ITS REACTOR AND ITS PROVISIONS;

B) NUCLEAR DAMAGES ATTRIBUTABLE TO AN
ACT OF CIVIL OR FOREIGN WAR, TO
HOSTILITIES OR TO INSURRECTION;

C) NUCLEAR DAMAGES DUE TO THE INTENTION-
AL FAULT OF THE VICTIM.

2) UNDERTAKE UNLIMITED LIABILITY.

3) RECOGNIZE THE JURISDICTION OF THE COURT OF
MAJOR PROCEEDINGS (TRIBUNAL DE GRANDE INSTANCE) OF
PARIS TO RULE ON INDEMNIFICATION PROCEEDINGS.

IN PRACTICE PROCEEDINGS COULD BE BROUGHT
AGAINST AN INSURANCE COMPANY.

4) ADMIT THAT LIABILITY PROCEEDINGS CAN BE
INITIATED WITHIN 15 YEARS CALCULATED FROM THE DAY OF
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THE ACCIDENT, OR WITH A LONGER DELAY IN THE EVENT THAT
US LAW WOULD SO PERMIT. SUBJECT THAT, IN THE MEANTIME,
ALL ACTIONS FOR RECOVERY OF NUCLEAR DAMAGES MUST BE
INSTITUTED WITHIN A PERIOD OF THREE YEARS CALCULATED
FROM THE DAY ON WHICH THE PLAINTIFF RECOGNIZES THAT
THE DAMAGE ORIGINATED FROM A GIVEN NUCLEAR ACCIDENT.
END TEXT

FRENCH TEXT WILL BE POUCHED DEPARTMENT.

3. IN EXPLAINING FRENCH NON-PAPER, DE LABOULAYE TOLD
DCM THAT GOF CONSIDERED THAT IT WOULD BE
POLITICALLY AND PRACTICALLY IMPOSSIBLE TO AMEND CURRENT
FRENCH LAWS. HOWEVER, HHE GOF IS PREPARED TO ADJUST
THE APPLICABLE DECREE, PROVIDED THAT THE US UNILATERAL-
LY SATISFIES FRENCH LEGISLATION. SUCH SATISFACTION
WOULD INCLUDE FORMAL GOVERNMENT GUARANTEE TO INDEMNIFY
TO TOTALITY OF ANY DAMAGES WITHOUT LIMIT. SUCH

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NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ERDA-05

ACDA-07 OMB-01 /072 W
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C O N F I D E N T I A L SECTION 2 OF 2 PARIS 27808

DAMAGES WOULD BE ASSESSED BY THE FRENCH JUDICIARY AS
INDICATED IN THE FRENCH NON-PAPER. THE 15 YEAR CLAIM
PERIOD WILL RUN FORM THE DATE OF THE NPW VISIT. THE

THREE YEAR LIMIT WITHIN WHICH PLAINTIFFS MUST FILE
AFTER DISCOVERING DAMAGES WOULD RUN OUT AT THE END OF
THE 15 YEAR.

4. DE LABOULAYE SAID THAT WHILE THE GOF WOULD PREFER
A BILATERAL AGREEMENT WITH THE US IT IS WILLING TO
EXPLORE MODIFICATION OF THE APPLICABLE DECREE DEPENDING
ON THE US RESPONSE TO THE GOF CONDITIONS. DE LABOULAYE
ADDED THAT THESE CONDITIONS AND INDEED THE FRENCH
INTENTION WAS TO REGULATE NPW PORT CALLS. GOF DOES NOT
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CONTEMPLATE STATIONING OF US NPW'S IN FRANCE.

5. DCM INQUIRED AS TO TIME FRAME WHICH WOULD BE REQUIRED
BEFORE NPW VISITS COULD COMMENCE, SHOULD THE
USG ELECT TO MEET FRENCH CONDITIONS. DE LABOULAYE
ANSWERED THAT ONCE A NOTE IS RECEIVED FROM THE UNITED
STATES ACCEPTING THE FRANCH CONDITIONS, HE BELIEVED
THE GOF WOULD BE ABLE TO MOVE QUICKLY.

6. COMMENT: IT APPEARS TO US THAT GOF HAS MADE
SINCERE EFFORT TO AVOID NECESSITY OF NEGOTIATING
BILATERAL AGREEMENT. ONE READILY APPARENT ADVANTAGE
OF GOF POSITION IS THAT IT WILL AVOID A CONTENTIOUS
DEBATE IN NATIONAL ASSEMBLY ON AMENDMENT OF CURRENT
LAW. SUCH A DEBATE WOULD PLACE POTENTIALLY DAMAGING
SPOTLIGHT ON ENTIRE QUESTION OF USN VISITS AND IN
PARTICULAR NPW ISSUE.

PARAGRAPHS 1), A), B), AND C) OF FRANCH NON-PAPER
APPEAR TO BE BASED ON ARTICLES 5, 6, AND 7 OF FRANCH
LAW NO. 65-956 OF 12 NOVEMBER 1965 GOVERNING NUCLEAR-
POWERED WARSHIP VISITS. ARTICLE 14 OF THE SAME LAW
PROVIDES FOR RECOURSE TO THE "TRIBUNAL DE GRANDE
INSTANCE" AS DOES PARA 3 OF FRENCH NON-PAPER. THUS A
FIRST READING WOULD INDICATE THAT AVOIDING THAT
CONDITION WOULD REQUIRE A CHANGE IN THE FRANCH LAW,
THUS PUTTING THE ISSUE INTO THE NATIONAL ASSEMBLY,
WHICH WE DOUBT THE GOVERNMENT WANTS TO DO. THE 15 AND
3 YEAR TIME PROVISIONS APPEAR TO BE DRAWN FROM
ARTICLES 16 AND 17 OF THE FRANCH LAW. ARTICLE 22 CALLS
ON FOREIGN NAVIES TO MEET CONDITIONS "AT LEAST EQUAL"
TO THAT SPELLED OUT IN THE LAW.

DEPARTMENT WILL RECALL THAT JULY 1972 FRENCH
DRAFT BILATERAL AGREEMENT IN ARTICLE 10 PROPOSED A
MIXED US-FRENCH AND THIRD COUNTRY COMMISSION WHICH WOULD DECIDE
DISPUTES ARISING FROM DAMAGES.

WE WILL LEAVE TO WAHSINGTON THE JUDGMENT AS
WHETHER USG WILL WISH TO MEET FRENCH CONDITIONS AS
OUTLINED ABOVE. END COMMENT.
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7. ACTION REQUESTED: WASHINGTON REVIEW OF GOF
POSITION AND GUIDANCE ON WHICH EMBASSY WILL BASE A
RESPONSE.
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